

Adams County, Idaho

Year Ended September 30, 2024

Audited Financial Statements



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Quest CPAs PLLC

ADAMS COUNTY, IDAHO

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Independent Auditor's Report

Board of County Commissioners
Adams County, Idaho

Report on the Financial Statements

Opinions

We have audited the accompanying financial statements of the governmental activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of Adams County, Idaho (the County) as of and for the year ended September 30, 2024, and the related notes to the financial statements, which collectively comprise the County's basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the County as of September 30, 2024, and the respective changes in financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Basis for Opinions

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the County and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the County's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

Auditor's Responsibility for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with generally accepted auditing standards and *Government Auditing Standards*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the County's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the County's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the budgetary comparison schedules and schedule of employer's share of net pension asset and liability and schedule of employer contributions, and schedule of changes in the net OPEB liability and related ratios listed in the table of contents be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, and historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency

with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Management has not included the management's discussion and analysis information that accounting principles generally accepted in the United States of America require to be presented to supplement the basic financial statements. Such information, although not part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, and historical context. Our opinion on the basic financial statements is not affected by not including this information.

Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the County's basic financial statements. The accompanying schedule of expenditures of federal awards, as required by Title 2 U.S. *Code of Federal Regulations (CFR) Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards*, is presented for purposes of additional analysis and is not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the schedule of expenditures of federal awards is fairly stated in all material respects in relation to the basic financial statements as a whole.

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated February 19, 2025, on our consideration of the County's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the County's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the County's internal control over financial reporting and compliance.

Quest CPAs PLLC

Meridian, Idaho
February 19, 2025

ADAMS COUNTY, IDAHO

Statement of Net Position

September 30, 2024

	Governmental Activities Primary Government	Component Units
Assets		
Current Assets		
Cash & Investments	\$7,134,181	\$72,699
Receivables:		
Taxes	113,298	9,648
Accounts		60,000
Total Current Assets	<u>7,247,479</u>	<u>142,347</u>
Noncurrent Assets		
Cash & Investments	6,882,636	
Nondepreciable Capital Assets	374,140	
Depreciable/Amortizable Net Capital Assets	<u>5,607,635</u>	<u>571,544</u>
Total Noncurrent Assets	<u>12,864,411</u>	<u>571,544</u>
Total Assets	<u>20,111,890</u>	<u>713,891</u>
Deferred Outflows of Resources		
OPEB Items	7,083	
Pension Items	<u>657,346</u>	
Total Deferred Outflows of Resources	<u>664,429</u>	<u>0</u>
Total Assets and Deferred Outflows of Resources	<u>\$20,776,319</u>	<u>\$713,891</u>
Liabilities		
Current Liabilities		
Accounts Payable & Accrued Expenses	\$266,398	\$19,302
Long-Term Liabilities, Current	<u>71,775</u>	
Total Current Liabilities	<u>338,173</u>	<u>19,302</u>
Noncurrent Liabilities		
Long-Term Liabilities, Noncurrent	<u>2,874,697</u>	
Total Noncurrent Liabilities	<u>2,874,697</u>	<u>0</u>
Total Liabilities	<u>3,212,870</u>	<u>19,302</u>
Deferred Inflows of Resources		
OPEB Items	19,892	
Pension Items	<u>50,397</u>	
Total Deferred Inflows of Resources	<u>70,289</u>	<u>0</u>
Total Liabilities and Deferred Inflows of Resources	<u>3,283,159</u>	<u>19,302</u>
Net Position		
Net Investment in Capital Assets	5,879,120	571,544
Restricted - Special Programs	9,162,270	
Restricted - Capital Projects	3,273,838	
Unrestricted	<u>(822,068)</u>	<u>123,045</u>
Total Net Position	<u>17,493,160</u>	<u>694,589</u>
Total Liabilities and Deferred Inflows of Resources and Net Position	<u>\$20,776,319</u>	<u>\$713,891</u>

ADAMS COUNTY, IDAHO
Statement of Activities
Year Ended September 30, 2024

Functions/Programs	Expenses	Program Revenues			Net (Expense) Revenue
		Charges For Services	Operating Grants And Contributions	Capital Grants And Contributions	
Governmental Activities -					
Primary Government					
Current Expenditures					
Assessor	\$197,811	\$15,618			(\$182,193)
Buildings & Grounds	113,392	8,953			(104,439)
Capital Projects	0				0
Clerk / Auditor	115,271	9,101			(106,170)
Commissioners	111,053	8,768			(102,285)
Prosecuting Attorney	263,437	20,799			(242,638)
Road & Bridge	1,532,084	142,697		\$734,152	(655,235)
Sheriff & Jail	1,145,507	95,020			(1,050,487)
Solid Waste	530,373	50,619			(479,754)
Treasurer / Tax Collector	129,032	10,188			(118,844)
Other General Fund Functions	991,331	78,270			(913,061)
Other Justice Fund Functions	1,134,913	89,606			(1,045,307)
Other LATCF Fund Functions	321,892	25,415		974,889	678,412
Other Nonmajor Fund Functions	2,845,831	232,333		230,670	(2,382,828)
Other PILT Fund Functions	0				0
Capital Assets	407,346				(407,346)
Total Primary Government	\$9,839,273	\$787,387	\$0	\$1,939,711	(\$7,112,175)
Component Unit					
Council Valley Ambulance District	\$371,722	\$124,449			(247,273)
Meadows Valley Ambulance District	230,259				(230,259)
Total Component Unit	\$601,981	\$124,449	\$0	\$0	(\$477,532)
Changes in Net Position				Primary Government	Component Units
Net (Expense) Revenue				(7,112,175)	(477,532)
General Revenues					
Property Taxes				3,428,513	368,820
Intergovernmental Revenue				2,922,749	
Investment Return				442,931	
Other Revenue				1,645,436	269,051
Pension Revenue (Expense)				(674,066)	
OPEB Revenue (Expense)				(7,321)	
Total				7,758,242	637,871
Change in Net Position				646,067	160,339
Net Position - Beginning				16,847,093	534,250
Net Position - Ending				\$17,493,160	\$694,589

ADAMS COUNTY, IDAHO
Balance Sheet - Governmental Funds
September 30, 2024

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	General (Current Expense) Fund	Road & Bridge Fund	Justice Fund	Solid Waste Fund
Assets				
Cash & Investments	\$1,331,240	\$1,656,017	\$847,297	\$573,129
Receivables:				
Taxes	27,911		43,757	23,288
Due From Other Funds				
Total Assets	<u>\$1,359,151</u>	<u>\$1,656,017</u>	<u>\$891,054</u>	<u>\$596,417</u>
Liabilities				
Accounts Payable & Accrued Expenses	\$8,392	\$171,451	\$19,420	\$5,020
Due To Other Funds				
Total Liabilities	<u>8,392</u>	<u>171,451</u>	<u>19,420</u>	<u>5,020</u>
Deferred Inflows of Resources				
Unavailable Tax Revenues	25,120		39,381	20,959
Total Deferred Inflows of Resources	<u>25,120</u>	<u>0</u>	<u>39,381</u>	<u>20,959</u>
Fund Balances				
Restricted - Special Programs		1,484,566	832,253	570,438
Restricted - Capital Projects				
Unassigned	1,325,639			
Total Fund Balances	<u>1,325,639</u>	<u>1,484,566</u>	<u>832,253</u>	<u>570,438</u>
Total Liabilities and Deferred Inflows of Resources and Fund Balances	<u>\$1,359,151</u>	<u>\$1,656,017</u>	<u>\$891,054</u>	<u>\$596,417</u>

ADAMS COUNTY, IDAHO
Balance Sheet - Governmental Funds
September 30, 2024

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	PILT Fund	LATCF Fund	Capital Projects Fund	Nonmajor Governmental Funds
Assets				
Cash & Investments	\$2,429,301	\$1,723,879	\$3,315,910	\$2,140,044
Receivables:				
Taxes			0	18,342
Due From Other Funds			0	0
Total Assets	<u>\$2,429,301</u>	<u>\$1,723,879</u>	<u>\$3,315,910</u>	<u>\$2,158,386</u>
Liabilities				
Accounts Payable & Accrued Expenses		\$2,700	\$42,072	\$17,343
Due To Other Funds			0	0
Total Liabilities	<u>\$0</u>	<u>2,700</u>	<u>42,072</u>	<u>17,343</u>
Deferred Inflows of Resources				
Unavailable Tax Revenues			0	16,510
Total Deferred Inflows of Resources	<u>0</u>	<u>0</u>	<u>0</u>	<u>16,510</u>
Fund Balances				
Restricted - Special Programs	2,429,301	1,721,179	0	2,124,533
Restricted - Capital Projects			3,273,838	0
Unassigned			0	0
Total Fund Balances	<u>2,429,301</u>	<u>1,721,179</u>	<u>3,273,838</u>	<u>2,124,533</u>
Total Liabilities and Deferred Inflows of Resources and Fund Balances	<u>\$2,429,301</u>	<u>\$1,723,879</u>	<u>\$3,315,910</u>	<u>\$2,158,386</u>

ADAMS COUNTY, IDAHO
Balance Sheet - Governmental Funds
September 30, 2024

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	Total Governmental Funds
Assets	
Cash & Investments	\$14,016,817
Receivables:	
Taxes	113,298
Due From Other Funds	<u>0</u>
Total Assets	<u><u>\$14,130,115</u></u>
Liabilities	
Accounts Payable & Accrued Expenses	\$266,398
Due To Other Funds	<u>0</u>
Total Liabilities	<u>266,398</u>
Deferred Inflows of Resources	
Unavailable Tax Revenues	<u>101,970</u>
Total Deferred Inflows of Resources	<u>101,970</u>
Fund Balances	
Restricted - Special Programs	9,162,270
Restricted - Capital Projects	3,273,838
Unassigned	<u>1,325,639</u>
Total Fund Balances	<u>13,761,747</u>
Total Liabilities and Deferred Inflows of Resources and Fund Balances	<u><u>\$14,130,115</u></u>

ADAMS COUNTY, IDAHO
Balance Sheet - Governmental Funds
September 30, 2024

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**Reconciliation of Total Governmental Fund Balances to Net Position
of Governmental Activities**

Total Governmental Fund Balances	\$13,761,747
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Amounts reported for governmental activities in the statement of net position are different because:

Capital assets used in governmental activities are not financial resources and therefore are not reported in the funds.	5,981,775
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Certain receivables are not available to pay for current period expenditures and therefore are deferred in the funds.	101,970
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Long-term liabilities are not due and payable in the current period and therefore are not reported in the funds.	(2,946,472)
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Deferred outflows/inflows related to OPEB are not due and payable in the current period and therefore are not reported in the funds.	(12,809)
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Deferred outflows/inflows related to pensions are not due and payable in the current period and therefore are not reported in the funds.	606,949
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Net Position of Governmental Activities	<u><u>\$17,493,160</u></u>
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ADAMS COUNTY, IDAHO

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Statement of Revenues, Expenditures, and Changes in
Fund Balances - Governmental Funds
Year Ended September 30, 2024

	General (Current Expense) Fund	Road & Bridge Fund	Justice Fund	Solid Waste Fund
Revenues				
Property Taxes	\$887,071		\$1,453,944	\$491,529
Intergovernmental Revenue	49,846	\$2,068,070	569,831	
Investment Return	360,896			
Charges for Services	322,039		130,283	157,395
Grants & Other	43,904	54,135	540,641	41,084
Total Revenues	<u>1,663,756</u>	<u>2,122,205</u>	<u>2,694,699</u>	<u>690,008</u>
Expenditures				
Current Expenditures				
Assessor	208,256			
Buildings & Grounds	119,379			
Capital Projects				
Clerk / Auditor	121,358			
Commissioners	116,917			
Prosecuting Attorney			277,347	
Road & Bridge		1,902,763		
Sheriff & Jail			1,267,031	
Solid Waste				674,971
Treasurer / Tax Collector	135,846			
Other General Fund Functions	1,043,677			
Other Justice Fund Functions			1,194,840	
Other LATCF Fund Functions				
Other Nonmajor Fund Functions				
Other PILT Fund Functions				
Total Expenditures	<u>1,745,433</u>	<u>1,902,763</u>	<u>2,739,218</u>	<u>674,971</u>
Excess (Deficiency) of Revenues Over Expenditures	(81,677)	219,442	(44,519)	15,037
Other Financing Sources (Uses)				
Proceeds from Lease				
Transfers In			36,000	
Transfers Out		(421,000)		
Total Other Financing Sources (Uses)	<u>0</u>	<u>(421,000)</u>	<u>36,000</u>	<u>0</u>
Net Change in Fund Balances	(81,677)	(201,558)	(8,519)	15,037
Fund Balances - Beginning	<u>1,407,316</u>	<u>1,686,124</u>	<u>840,772</u>	<u>555,401</u>
Fund Balances - Ending	<u><u>\$1,325,639</u></u>	<u><u>\$1,484,566</u></u>	<u><u>\$832,253</u></u>	<u><u>\$570,438</u></u>

ADAMS COUNTY, IDAHO

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Statement of Revenues, Expenditures, and Changes in
Fund Balances - Governmental Funds
Year Ended September 30, 2024

	PILT Fund	LATCF Fund	Capital Projects Fund	Nonmajor Governmental Funds
Revenues				
Property Taxes			\$3,499	\$578,101
Intergovernmental Revenue			0	235,002
Investment Return			57,114	24,921
Charges for Services			0	177,670
Grants & Other	\$586,277		1,744,646	584,764
Total Revenues	<u>586,277</u>	<u>\$0</u>	<u>1,805,259</u>	<u>1,600,458</u>
Expenditures				
Current Expenditures				
Assessor			0	0
Buildings & Grounds			0	0
Capital Projects			0	0
Clerk / Auditor			0	0
Commissioners			0	0
Prosecuting Attorney			0	0
Road & Bridge			0	0
Sheriff & Jail			0	0
Solid Waste			0	0
Treasurer / Tax Collector			0	0
Other General Fund Functions			0	0
Other Justice Fund Functions			0	0
Other LATCF Fund Functions		338,889	0	0
Other Nonmajor Fund Functions			1,384,830	1,713,176
Other PILT Fund Functions			0	0
Total Expenditures	<u>0</u>	<u>338,889</u>	<u>1,384,830</u>	<u>1,713,176</u>
Excess (Deficiency) of Revenues Over Expenditures	586,277	(338,889)	420,429	(112,718)
Other Financing Sources (Uses)				
Proceeds from Lease			0	0
Transfers In			1,021,000	0
Transfers Out		(636,000)	0	0
Total Other Financing Sources (Uses)	<u>0</u>	<u>(636,000)</u>	<u>1,021,000</u>	<u>0</u>
Net Change in Fund Balances	586,277	(974,889)	1,441,429	(112,718)
Fund Balances - Beginning	<u>1,843,024</u>	<u>2,696,068</u>	<u>1,832,409</u>	<u>2,237,251</u>
Fund Balances - Ending	<u><u>\$2,429,301</u></u>	<u><u>\$1,721,179</u></u>	<u><u>\$3,273,838</u></u>	<u><u>\$2,124,533</u></u>

ADAMS COUNTY, IDAHO
Statement of Revenues, Expenditures, and Changes in
Fund Balances - Governmental Funds
Year Ended September 30, 2024

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	Total Governmental Funds
Revenues	
Property Taxes	\$3,414,144
Intergovernmental Revenue	2,922,749
Investment Return	442,931
Charges for Services	787,387
Grants & Other	3,595,451
Total Revenues	<u>11,162,662</u>
Expenditures	
Current Expenditures	
Assessor	208,256
Buildings & Grounds	119,379
Capital Projects	0
Clerk / Auditor	121,358
Commissioners	116,917
Prosecuting Attorney	277,347
Road & Bridge	1,902,763
Sheriff & Jail	1,267,031
Solid Waste	674,971
Treasurer / Tax Collector	135,846
Other General Fund Functions	1,043,677
Other Justice Fund Functions	1,194,840
Other LATCF Fund Functions	338,889
Other Nonmajor Fund Functions	3,098,006
Other PILT Fund Functions	0
Total Expenditures	<u>10,499,280</u>
Excess (Deficiency) of Revenues Over Expenditures	663,382
Other Financing Sources (Uses)	
Proceeds from Lease	0
Transfers In	1,057,000
Transfers Out	(1,057,000)
Total Other Financing Sources (Uses)	<u>0</u>
Net Change in Fund Balances	663,382
Fund Balances - Beginning	<u>13,098,365</u>
Fund Balances - Ending	<u><u>\$13,761,747</u></u>

ADAMS COUNTY, IDAHO
Statement of Revenues, Expenditures, and Changes in
Fund Balances - Governmental Funds
Year Ended September 30, 2024

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**Reconciliation of the Statement of Revenues, Expenditures, and
Changes in Fund Balances - Governmental Funds to the Statement of
Activities**

Net Change in Fund Balances - Total Governmental Funds **\$663,382**

Amounts reported for governmental activities in the statement of activities are different because:

Government funds report capital outlays as expenditures. However, in the statement of activities the cost of those assets is allocated over their estimated useful lives as depreciation expense or allocated over the appropriate term as amortization expense. This is the excess of capital outlays over (under) depreciation/amortization expense in the current period. (131,095)

Revenues in the statement of activities that do not provide current financial resources are deferred in the funds. 14,369

Repayment of long-term liability principal is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the statement of net position. 254,205

In the statement of activities, compensated absences are accrued when earned, but the expenditure is reported when due in the governmental funds. 115,054

Changes in net OPEB asset/liability and related OPEB deferred outflows/inflows do not provide or require current financial resources and therefore are not reflected in the funds. (6,103)

Changes in net pension asset/liability and related pension deferred outflows/inflows do not provide or require current financial resources and therefore are not reflected in the funds. (263,745)

Change in Net Position of Governmental Activities \$646,067

ADAMS COUNTY, IDAHO
Statement of Fiduciary Net Position
September 30, 2024

	Private Purpose Trust Funds	Custodial Funds	Total
Assets			
Cash & Investments	\$630,630	\$68	\$630,698
Taxes Receivable		78,742	78,742
Total Assets	<u>\$630,630</u>	<u>\$78,810</u>	<u>\$709,440</u>
Liabilities			
Accounts Payable & Accrued Expenses	\$32,870	\$49	\$32,919
Total Liabilities	<u>32,870</u>	<u>49</u>	<u>32,919</u>
Net Position			
Restricted - Held in Trust	597,760		597,760
Restricted - Other Governments		78,761	78,761
Total Net Position	<u>597,760</u>	<u>78,761</u>	<u>676,521</u>
Total Liabilities and Net Position	<u>\$630,630</u>	<u>\$78,810</u>	<u>\$709,440</u>

ADAMS COUNTY, IDAHO
Statement of Changes in Fiduciary Net Position
Year Ended September 30, 2024

	Private Purpose Trust Funds	Custodial Funds	Total
Additions			
Collections	\$1,670,082	\$2,963,524	\$4,633,606
Total Additions	<u>1,670,082</u>	<u>2,963,524</u>	<u>4,633,606</u>
Deductions			
Distributions	1,440,408	2,952,790	4,393,198
Total Deductions	<u>1,440,408</u>	<u>2,952,790</u>	<u>4,393,198</u>
Change in Net Position	229,674	10,734	240,408
Net Position - Beginning	<u>368,086</u>	<u>68,027</u>	<u>436,113</u>
Net Position - Ending	<u><u>\$597,760</u></u>	<u><u>\$78,761</u></u>	<u><u>\$676,521</u></u>

ADAMS COUNTY, IDAHO
Notes to Financial Statements

A. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

Reporting Entity – Adams County, Idaho (the County) provides basic county services and operates under a board of county commissioners form of government. These financial statements are prepared in accordance with generally accepted accounting principles (GAAP) as applied to counties. The governmental accounting standards board (GASB) is responsible for establishing GAAP for state and local governments through its pronouncements (statements and interpretations). The more significant accounting policies established in GAAP and used by the County are discussed below.

As required by GAAP, these financial statements present the County and its two component units. Blended component units are entities which are legally separate from the County but which are so intertwined with the County that they are, in substance, the same as the County. Discretely presented component units are entities for which the County is considered to be financially accountable or for which the nature and significance of their relationship with the County are such that exclusion would cause the County financial statements to be misleading or incomplete. Discretely presented component units include the Council Valley Ambulance District (CVAD) and the Meadows Valley Ambulance District (MVAD). CVAD and MVAD were established under state law which designate the County commissioners as the governing authority. Separate financial statements and note disclosures for CVAD and MVAD are issued and available from the County.

Basic Financial Statements - Government-Wide Statements – The County's basic financial statements include both government-wide (reporting the County as a whole) and fund financial statements (reporting the County's major funds). Both government-wide and fund financial statements categorize primary activities as either governmental or business-type. Currently, all the County's activities are categorized as governmental activities.

In the government-wide statement of net position, the governmental activities columns (a) are presented on a consolidated basis by column, (b) and are reported on a full accrual, economic resource basis, which recognizes all long-term assets and receivables as well as long-term debt and obligations.

The government-wide statement of activities reports both the gross and net cost of each of the County's functions. The functions are also supported by general government revenues as reported in the statement of activities. The statement of activities reduces gross expenses (including depreciation when recorded) by related program revenues and operating and capital grants. Program revenues must be directly associated with the function. Internal activity between funds (when two or more funds are involved) is eliminated in the government-wide statement of activities. Operating grants include operating-specific and discretionary (either operating or capital) grants while the capital grants column reports capital-specific grants.

The net costs (by function) are normally covered by general revenues.

The County's sole activity is providing basic county services, and substantially all expenses are directly related to this activity. Accordingly, there is no allocation of indirect costs.

The government-wide focus is more on the sustainability of the County as an entity and the change in the County's net position resulting from the current year's activities. Fiduciary funds are not included in the government-wide statements.

Basic Financial Statements - Fund Financial Statements – The financial transactions of the County are reported in individual funds in the fund financial statements. Each fund is accounted for by providing a

ADAMS COUNTY, IDAHO
Notes to Financial Statements

separate set of self-balancing accounts that comprises its assets, deferred outflows of resources, liabilities, deferred inflows of resources, fund equity, revenues and expenditures/expenses.

The emphasis in fund financial statements is on the major funds. Nonmajor funds by category are summarized into a single column. Generally accepted accounting principles set forth minimum criteria (percentage of assets and deferred outflows of resources, liabilities and deferred inflows of resources, revenues or expenditures/expenses of the funds) for the determination of major funds.

The focus of the governmental funds' measurement (in the fund statements) is upon determination of financial position and changes in financial position (sources, uses, and balances of financial resources) rather than upon net income. Major governmental funds of the County include:

General Fund – The general (current expense) fund is the County's primary operating fund. It is used to account for all financial resources except those required to be accounted for in another fund.

Special Revenue Funds – Special revenue funds are used to account for the proceeds of specific revenue sources that are legally restricted to expenditures for specified purposes. Major special revenue funds include the road & bridge fund, which accounts for maintenance and construction of roads and bridges, the justice fund, which accounts for basic public safety and related functions, the solid waste fund, which accounts for waste disposal activities, the PILT fund, which accounts for PILT funding and related expenditures, and the LATCF fund, which accounts for LATCF funding and related expenditures.

Capital Projects Funds – Capital projects funds are used to account for the acquisition of capital assets. Major capital project funds include the capital projects fund, used to account for major capital additions and improvements.

Fiduciary funds are used to report assets held in a trustee or custodial capacity for others and therefore are not available to support County programs. The reporting focus is on net position and changes in net position and are reported using accounting principles similar to proprietary funds. Fiduciary funds of the County include:

Private Purpose Trust Funds – Private purpose trust funds are used to account for the assets, and related income producing and disbursement activities, for which the County acts as a trustee.

Custodial Funds – Custodial funds are used to account for assets held by the County on behalf of other governments.

Basis of Accounting – Basis of accounting refers to the point at which revenues or expenditures/expenses are recognized in the accounts and reported in the financial statements. It relates to the timing of the measurements made regardless of the measurement focus applied.

Governmental activities in the government-wide financial statements and fiduciary fund financial statements are reported on the accrual basis of accounting. Revenues are recognized when earned and expenses are recognized when incurred.

The governmental funds financial statements are presented on the modified accrual basis of accounting. Under the modified accrual basis of accounting, revenues are recorded when susceptible to accrual (when they become both measurable and available). "Measurable" means the amount of the transaction can be determined and "available" means collectible within the current period or within thirty days after year end.

ADAMS COUNTY, IDAHO
Notes to Financial Statements

Expenditures are recorded when the related fund liability is incurred. Exceptions to this general rule include principal and interest on long-term debt which, if any, are recognized when due and payable.

Cash and Investments – Nearly all the cash and investment balances of the County’s funds are pooled for investment purposes. The individual funds’ portions of the pooled cash and investments are reported in each fund as cash and investments. The individual funds’ portions of the pooled cash and investments are reported in each fund as cash and investments. Investments are measured using the market approach and include the local government investment pool, reported and measured at amortized cost following the provisions of GASB 79 which provide for consistent measurement of investment value amongst pool participants. Investments also include the fixed income securities and are stated at fair value using Level 2 inputs (inputs other than quoted prices included in Level 1 that are observable for an asset, liability, either directly or indirectly).

Receivables – Receivables are reported net of any estimated uncollectible amounts.

Inventories – Material supplies on hand at year end are stated at the lower of cost or net realizable value using the first-in, first-out method.

Capital Assets and Depreciation – Capital assets purchased or acquired with an original cost of \$5,000 or more are reported at historical cost or estimated historical cost. Contributed assets are reported at acquisition value as of the date received. Additions, improvements and other capital outlays that significantly extend the useful life of an asset are capitalized. Other costs incurred for repairs and maintenance are expensed as incurred. Depreciation over the estimated useful lives of all depreciable assets is recorded using the straight-line method.

Leases/SBITAs and Amortization – Material long-term leases and subscription-based information technology arrangements (SBITAs) are reported in accordance with the provisions of GASB 87 *Leases* and GASB 96 *SBITAs*. When incurred, amortization over the appropriate lease or SBITA term is recorded using the straight-line method.

Compensated Absences – The County provides certain compensated absences to its employees. The estimated amount of compensation for future amounts is deemed to be immaterial and, accordingly, no liability is recorded. Compensated absences will be paid by the fund in which the employee works.

Pensions – For purposes of measuring the net pension asset/liability and pension revenue (expense), information about the fiduciary net position of the Public Employee Retirement System of Idaho Base Plan (the Base Plan) and additions to/deductions from the Base Plan’s fiduciary net position have been determined on the same basis as they are reported by the Base Plan. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value. Pension obligations will be paid by the fund in which the employee works.

Other Post-Employment Benefits (OPEB) – For purposes of measuring the net OPEB liability, deferred outflows of resources related to OPEB, and OPEB expense, information about the fiduciary net position of the County’s Other Post-Employment Benefit Plan (the County’s OPEB Plan) and additions to/deductions from the County’s OPEB Plan fiduciary net position have been determined on the same basis as they are reported by the County’s OPEB Plan. For this purpose, benefit payments are recognized when due and payable in accordance with the benefit terms. Other post-employment benefits will be paid by the fund in which the employee works.

ADAMS COUNTY, IDAHO
Notes to Financial Statements

Deferred Outflows/Inflows of Resources – The County’s financial statements may report deferred outflows/inflows of resources. Deferred outflows of resources represent a consumption of net assets that apply to a future period. Deferred inflows of resources represent an acquisition of net assets that apply to a future period. Deferred outflows/inflows of resources generally represent amounts that are not available in the current period.

Net Position – Net position is assets plus deferred outflows of resources less liabilities less deferred inflows of resources. The net investment in capital assets component of net position consists of the historical cost of capital assets less accumulated depreciation less any outstanding debt that was used to finance those assets plus deferred outflows of resources less deferred inflows of resources related to those assets. Restricted net position consists of assets that are restricted by creditors, grantors, contributors, legislation, and other parties. All other net position not reported as restricted or net investment in capital assets is reported as unrestricted.

Fund Balance Classifications – Restrictions of the fund balance indicate portions that are legally or contractually segregated for a specific future use. Nonspendable portions of the fund balance are those amounts that cannot be spent because they are in a nonspendable form or because they are legally or contractually required to be maintained intact. Committed portions represent amounts that can only be used for specific purposes pursuant to formal action (i.e. board approval) of the reporting entity’s governing body. Assigned portions represent amounts that are constrained by the government’s intent to be used for a specific purpose. Remaining fund balances are reported as unassigned. When expenditures are incurred that qualify for either restricted or unrestricted resources, the County first utilizes restricted resources. When expenditures are incurred that qualify for either committed or assigned or unassigned resources, the County first utilizes committed resources then assigned resources before using unassigned resources.

Property Taxes – The County is responsible for levying property taxes. Taxes are levied by the second Monday in September for each calendar year. Taxes are due in two installments – December 20th and June 20th. A lien is filed on real property three years from the date of delinquency.

Contingent Liabilities – Amounts received or receivable from grantor agencies are subject to audit and adjustment by grantor agencies. Any disallowed claims, including amounts already collected, may constitute a liability of the applicable funds. The amount, if any, of expenditures which may be disallowed by the grantor cannot be determined at this time although the County expects such amounts, if any, to be immaterial.

Interfund Activity – Interfund activity is reported either as loans, services provided, reimbursements, or transfers. Loans are reported as interfund receivables and payables as appropriate and are subject to elimination upon consolidation. Services provided, deemed to be at market or near market rates, are treated as revenues and expenditures/expenses. Reimbursements are when one fund incurs a cost, charges the appropriate benefiting fund, and reduces its related cost as a reimbursement. All other interfund transactions are treated as transfers.

Use of Estimates – The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect certain reported amounts and disclosures. Accordingly, actual results could differ from those estimates.

ADAMS COUNTY, IDAHO
Notes to Financial Statements

Custodial Credit Risk – The County maintains its cash at insured financial institutions. Periodically, balances may exceed federally insured limits. The County does not have a formal policy concerning custodial credit risk.

Risk Management – The County is exposed to various risks related to its operations. Insurance is utilized to the extent practical to minimize these risks.

Subsequent Events – Subsequent events were evaluated through the date of the auditor's report, which is the date the financial statements were available to be issued.

B. CASH AND INVESTMENTS

Cash and investments consist of the following at year end:

	Governmental Funds	Fiduciary Funds	Total
Cash - Deposits	\$2,817,552	\$630,698	\$3,448,250
Investments - Local Gov't Invest Pool	7,350,538		7,350,538
Investments - Fixed Income Securities	3,848,727		3,848,727
Total	<u>\$14,016,817</u>	<u>\$630,698</u>	<u>\$14,647,515</u>

Deposits – At year end, the carrying amounts of the County's deposits were \$3,448,250 and the bank balances were \$4,433,934. Of the bank balances, \$1,115,569 was insured, \$3,250,193 was collateralized, and the remainder was uninsured and uncollateralized.

Considerations for interest rate risk and credit rate risk relating to investments are shown below.

Interest rate risk:

Investment Type	Investment Maturity Schedule (In Years)			
	Less Than 1	1 - 5	6 - 10	Total
Local Gov't Invest Pool	\$7,350,538			\$7,350,538
Government Securities		\$3,362,632	\$486,095	3,848,727
Total	<u>\$7,350,538</u>	<u>\$3,362,632</u>	<u>\$486,095</u>	<u>\$11,199,265</u>

Credit rate risk (Moody's rating scale):

Investment Type	Investment Rating Schedule		
	AAA	Not Rated	Total
Local Gov't Invest Pool		\$7,350,538	\$7,350,538
Government Securities	\$3,848,727		3,848,727
Total	<u>\$3,848,727</u>	<u>\$7,350,538</u>	<u>\$11,199,265</u>

Investments – State statutes authorize government entities to invest in certain bonds, notes, accounts, investment pools, and other obligations of the state, U.S. Treasury, and U.S. corporations pursuant to Idaho Code 67-1210 and 67-1210A. These statutes are designed to help minimize the custodial risk that deposits

ADAMS COUNTY, IDAHO
Notes to Financial Statements

may not be returned in the event of the failure of the issuer or other counterparty, interest rate risk resulting from fair value losses arising from rising interest rates, or credit risks that an issuer or other counterparty will not fulfill its obligations. The County's investment policy complies with state statutes.

The local government investment pool is managed by the state treasurer's office and is invested in accordance with state statutes and regulations. The local government investment pool is not registered with the SEC and is a short-term investment pool. The state treasurer's office investment policy for the local government investment pool includes the following three primary objectives in order of priority: safety, liquidity, and yield. Participants have overnight availability to their funds, up to \$10 million. Withdrawals of \$10 million or more require three business days' notification. More information on the local governmental investment pool including regulatory information, ratings, and risk information can be found at www.sto.idaho.gov.

C. CAPITAL ASSETS

A summary of capital assets for the year is as follows:

	Beginning Balance*	Increases	Decreases	Ending Balance
Nondepreciable Capital Assets				
Land	\$374,140			\$374,140
Total	<u>374,140</u>	<u>\$0</u>	<u>\$0</u>	<u>374,140</u>
Depreciable/Amortizable Capital Assets				
Buildings	6,571,987	70,785		6,642,772
Equipment	4,149,599	215,770	202,178	4,163,191
Infrastructure	15,122,914			15,122,914
Leased Equipment	639,309			639,309
Subtotal	<u>26,483,809</u>	<u>286,555</u>	<u>202,178</u>	<u>26,568,186</u>
Accumulated Depreciation				
Buildings	2,402,413	127,022		2,529,435
Equipment	3,017,551	204,085	191,874	3,029,762
Infrastructure	14,858,902	5,388		14,864,290
Subtotal	<u>20,278,866</u>	<u>336,495</u>	<u>191,874</u>	<u>20,423,487</u>
Accumulated Amortization				
Leased Equipment	466,213	70,851		537,064
Subtotal	<u>466,213</u>	<u>70,851</u>	<u>0</u>	<u>537,064</u>
Total	<u>5,738,730</u>	<u>(120,791)</u>	<u>10,304</u>	<u>5,607,635</u>
Net Capital Assets	<u>\$6,112,870</u>	<u>(\$120,791)</u>	<u>\$10,304</u>	<u>\$5,981,775</u>

Depreciation expense of \$336,495 and amortization expense of \$70,851 were charged to the capital assets program. *Beginning balances were reclassified for consistency purposes.

ADAMS COUNTY, IDAHO
Notes to Financial Statements

D. LONG-TERM LIABILITIES

Leases – At year end, the County had leases as follows:

Lease for equipment #0785 for 5 years starting June 2022, due in annual payments of \$40,489, with interest at 3.99%, paid through the road & bridge fund	\$60,559
Lease for equipment #0250 for 7 years starting November 2018, due in annual payments of \$53,528, with interest at 5.30%, paid through the solid waste fund	42,096
Total	<u><u>\$102,655</u></u>

Future lease payments are estimated as follows:

<u>Year Ended</u>	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
9/30/25	\$71,775	\$22,242	\$94,017
9/30/26	30,880	9,609	40,489
Total	<u><u>\$102,655</u></u>	<u><u>\$31,851</u></u>	<u><u>\$134,506</u></u>

Changes in long-term liabilities are as follows:

<u>Description</u>	<u>Beginning Balance</u>	<u>Increases</u>	<u>Decreases</u>	<u>Ending Balance</u>	<u>Due Within One Year</u>
Note Payable	\$185,752		\$185,752	\$0	
Leases	171,108		68,453	102,655	\$71,775
Comp. Absences	115,054		115,054	0	
Net Pension Liability	3,156,348		379,913	2,776,435	-
Net OPEB Liability	83,690		16,308	67,382	-
Total	<u><u>\$3,711,952</u></u>	<u><u>\$0</u></u>	<u><u>\$765,480</u></u>	<u><u>\$2,946,472</u></u>	<u><u>\$71,775</u></u>

Interest and related costs during the year amounted to \$34,812 of which \$21,243 was charged to the road & bridge program and \$13,569 was charged to the solid waste program.

E. DEFERRED COMPENSATION PLAN

The County offers its employees a deferred compensation plan created in accordance with Internal Revenue Code Section 457. The plan is funded with employee contributions only.

F. PENSION PLAN

Plan description

The County contributes to the Base Plan which is a cost-sharing multiple-employer defined benefit pension plan administered by Public Employee Retirement System of Idaho (PERSI or System) that covers substantially all employees of the State of Idaho, its agencies and various participating political subdivisions. The cost to administer the plan is financed through the contributions and investment earnings of the plan. PERSI issues a publicly available financial report that includes financial statements and the

ADAMS COUNTY, IDAHO
Notes to Financial Statements

required supplementary information for PERSI. That report may be obtained on the PERSI website at www.persi.idaho.gov.

Responsibility for administration of the Base Plan is assigned to the Board comprised of five members appointed by the Governor and confirmed by the Idaho Senate. State law requires that two members of the Board be active Base Plan members with at least ten years of service and three members who are Idaho citizens not members of the Base Plan except by reason of having served on the Board.

Pension benefits

The Base Plan provides retirement, disability, death and survivor benefits of eligible members or beneficiaries. Benefits are based on members' years of service, age, and highest average salary. Members become fully vested in their retirement benefits with five years of credited service (5 months for elected or appointed officials). Members are eligible for retirement benefits upon attainment of the ages specified for their employment classification. The annual service retirement allowance for each month of credited service is 2.0% (2.3% for police/firefighters) of the average monthly salary for the highest consecutive 42 months.

The benefit payments for the Base Plan are calculated using a benefit formula adopted by the Idaho Legislature. The Base Plan is required to provide a 1% minimum cost of living increase per year provided the Consumer Price Index increases 1% or more. The PERSI Board has the authority to provide higher cost of living increases to a maximum of the Consumer Price Index movement or 6%, whichever is less; however, any amount above the 1% minimum is subject to review by the Idaho Legislature.

Member and employer contributions

Member and employer contributions paid to the Base Plan are set by statute and are established as a percent of covered compensation. Contribution rates are determined by the PERSI Board within limitations, as defined by state law. The Board may make periodic changes to employer and employee contribution rates (expressed as percentages of annual covered payroll) that are adequate to accumulate sufficient assets to pay benefits when due.

The contribution rates for employees are set by statute at 60% of the employer rate for general employees and 74% for public safety. As of June 30, 2024 it was 6.71% for general employees and 9.83% for public safety. The employer contribution rate as a percent of covered payroll is set by the Retirement Board and was 11.18% for general employees and 13.26% for public safety. The County's contributions were \$421,295 for the year ended September 30, 2024.

Pension asset/liabilities, pension revenue (expense), and deferred outflows/inflows of resources related to pensions

At September 30, 2024, the County reported a liability for its proportionate share of the net pension liability. The net pension liability was measured as of June 30, 2024, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The County's proportion of the net pension liability was based on the County's share of contributions in the Base Plan pension plan relative to the total contributions of all participating PERSI Base Plan employers. At June 30, 2024, the County's proportion was 0.07422343%.

ADAMS COUNTY, IDAHO
Notes to Financial Statements

For the year ended September 30, 2024, the County recognized pension revenue (expense) of (\$674,066). At September 30, 2024, the County reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$442,034	
Changes in assumptions or other inputs	109,988	
Net difference between projected and actual earnings on pension plan investments		\$50,397
Employer contributions subsequent to the measurement date	105,324	
Total	<u><u>\$657,346</u></u>	<u><u>\$50,397</u></u>

\$105,324 reported as deferred outflows of resources related to pensions resulting from County contributions made subsequent to the measurement date will be recognized as an adjustment to the pension revenue (expense) in the year ending September 30, 2025.

The average of the expected remaining service lives of all employees that are provided with pensions through the System (active and inactive employees) determined at July 1, 2024 the beginning of the measurement period ended June 30, 2023 is 4.6 and 4.6 for the measurement period June 30, 2024.

Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension revenue (expense) as follows:

Year Ended	
9/30/25	(\$137,034)
9/30/26	(517,673)
9/30/27	89,272
9/30/28	63,810
Total	<u><u>(\$501,625)</u></u>

Actuarial assumptions

Valuations are based on actuarial assumptions, the benefit formulas, and employee groups. Level percentages of payroll normal costs are determined using the Entry Age Normal Cost Method. Under the Entry Age Normal Cost Method, the actuarial present value of the projected benefits of each individual included in the actuarial valuation is allocated as a level percentage of each year's earnings of the individual between entry age and assumed exit age. The Base Plan amortizes any unfunded actuarial accrued liability based on a level percentage of payroll. The maximum amortization period for the Base Plan permitted under Section 59-1322, Idaho Code, is 25 years.

ADAMS COUNTY, IDAHO
Notes to Financial Statements

The total pension liability in the June 30, 2024 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation	2.30%
Salary increases including inflation	3.05%
Investment rate of return, net of investment expenses	6.35%
Cost-of-living (COLA) adjustments	1.00%

Contributing members, service retirement members, and beneficiaries

General Employees and All Beneficiaries - Males	Pub-2010 General Tables, increased 11%
General Employees and All Beneficiaries - Females	Pub-2010 General Tables, increased 21%
Teachers - Males	Pub-2010 Teacher Tables, increased 12%
Teachers - Females	Pub-2010 Teacher Tables, increased 21%
Fire & Police - Males	Pub-2010 Safety Tables, increased 21%
Fire & Police - Females	Pub-2010 Safety Tables, increased 26%
	5% of Fire & Police active member deaths are assumed to be duty related. This assumption was adopted July 1, 2021.
Disabled Members - Males	Pub-2010 Disabled Tables, increased 38%
Disabled Members - Females	Pub-2010 Disabled Tables, increased 36%

An experience study was performed for the period July 1, 2015 through June 30, 2020 which reviewed all economic and demographic assumptions other than mortality. The total pension liability as of June 30, 2024 is based on the results of an actuarial valuation date of July 1, 2024.

The long-term expected rate of return on pension plan investments was determined using the building block approach and a forward-looking model in which best estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighing the expected future real rates of return by the target asset allocation percentage and by adding expected inflation.

Even though history provides a valuable perspective for setting the investment return assumption, the System relies primarily on an approach which builds upon the latest capital market assumptions. Specifically, the System uses consultants, investment managers and trustees to develop capital market assumptions in analyzing the System's asset allocation. The assumptions and the System's formal policy for asset allocation are shown below. The formal asset allocation policy is somewhat more conservative than the current allocation of System's assets.

The best-estimate range for the long-term expected rate of return is determined by adding expected inflation to expected long-term real returns and reflecting expected volatility and correlation. The capital market assumptions are as of 2024.

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Asset Class	Target Allocation	Long-Term Expected Real Rate of Return
Cash	0%	0.00%
Large Cap	18%	4.50%
Small/Mid Cap	11%	4.70%
International Equity	15%	4.50%
Emerging Markets Equity	10%	4.90%
Domestic Fixed	20%	-0.25%
TIPS	10%	-0.30%
Real Estate	8%	3.75%
Private Equity	8%	6.00%

Discount rate

The discount rate used to measure the total pension liability was 6.35%. The projection of cash flows used to determine the discount rate assumed that contributions from plan members will be made at the current contribution rate. Based on these assumptions, the pension plans' net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension asset. The long-term expected rate of return was determined net of pension plan investment expense but without reduction for administrative expense.

Sensitivity of the County's proportionate share of the net pension liability to changes in the discount rate.

The following presents the County's proportionate share of the net pension liability calculated using the discount rate of 6.35 percent, as well as what the County's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower or 1-percentage-point higher than the current rate:

	1% Decrease (5.35%)	Current Discount Rate (6.35%)	1% Increase (7.35%)
County's proportionate share of the net pension	<u>\$5,276,091</u>	<u>\$2,776,435</u>	<u>\$734,853</u>

Pension plan fiduciary net position

Detailed information about the pension plan's fiduciary net position is available in the separately issued PERSI financial report.

PERSI issues a publicly available financial report that includes financial statements and the required supplementary information for PERSI. That report may be obtained on the PERSI website at www.persi.idaho.gov.

Impact on the County's net position

Depending on the annual performance of the Base Plan and the various non-financial factors that affect the collective Base Plan net pension liability (as described above), the County may periodically experience a deficit in its net position. This can occur as a result of recording the County's allocable portion of the net

ADAMS COUNTY, IDAHO
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pension liability which is an estimated liability that changes substantially from year to year depending on the factors described above but does not currently require cash outflows. As the net pension liability of the Base Plan is closely monitored by PERSI's board (who makes changes to the contribution rates and other terms of the Base Plan when deemed necessary), such deficits are not deemed to be of substantial concern.

G. OTHER POST-EMPLOYMENT BENEFITS

Plan Description

The County's Other Post-Employment Benefit Plan (the County's OPEB Plan) is a single-employer defined benefit healthcare plan administered by GemPlan. The County's OPEB plan does not include the PERSI pension benefits otherwise discussed in these financial statements and does not issue a publicly available financial report.

Benefits Provided

GemPlan, as administrator of the County's OPEB Plan, contracts with Blue Cross/Blue Shield of Idaho to provide health insurance benefits to eligible retirees and their eligible dependents. A retiree who retires while participating in the Public Employee Retirement System of Idaho (PERSI) is eligible to keep the County's health insurance until age 65 or until the retiree is eligible for coverage under Medicare. Eligibility for the County's OPEB Plan is further determined by employees having obtained a minimum age of 55 with at least 20 years of service with the County for general employees and obtaining a minimum 5 years of service with the County for elected officials. Retirees are on the same medical plan as the County's active employees.

Contributions & Implicit Rate Subsidy

OPEB benefits have historically been funded on a pay-as-you-go basis. Under government accounting standards, plan sponsors may set up a trust and pre-fund the benefits. There is no requirement to pre-fund benefits under government accounting standards. However, if benefits are not pre-funded, OPEB liabilities are created and will grow over time. The County has not pre-funded these benefits.

Government accounting standards require employers recognize the implicit rate subsidy that exists in most post-employment benefit plans. The implicit rate subsidy refers to the concept that retirees under the age of 65 (those not Medicare eligible) generate higher claims on average than active participants.

When a medical plan is self-insured through a third-party administrator or fully insured, a premium is usually determined by analyzing the claims of the entire population in that plan and adjusting for administrative costs. The resulting premium is called a blended premium because it blends the claims of active and retired participants. Since individuals generally have more and higher claims as they get older, the blended premium paid for retirees is lower than their expected claims. Another way of considering this is that if the retirees were removed from the plan, the premium for the active group would be lower. Therefore, the retirees' premiums are being subsidized by the active group. The difference between the expected claims for the retiree group and the blended premium is called the implicit rate subsidy. Accordingly, the County's implicit subsidy contributions were \$1,218 for the year ended September 30, 2024.

ADAMS COUNTY, IDAHO
Notes to Financial Statements

Net OPEB Liability of the County

The components of the net OPEB liability of the County at yearend were as follows:

Total OPEB Liability	\$67,382
OPEB Plan Fiduciary Net Position	0
Net OPEB Liability	<u>\$67,382</u>

Plan Fiduciary Net Position as a Percentage of the Total OPEB Liability	0.00%
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OPEB Revenue (Expense) and Deferred Outflows/Inflows of Resources Related to OPEB

For the year ended September 30, 2024, the County recognized OPEB revenue (expense) of (\$7,321). At September 30, 2024, the County reported deferred outflows/inflows of resources related to OPEB from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Liability losses	\$4,207	
Liability gains		\$8,418
Assumption changes	1,658	11,474
Estimated employer contributions subsequent to the measurement date	1,218	
Total	<u>\$7,083</u>	<u>\$19,892</u>

Actuarial Assumptions

The total OPEB liability was determined by an actuarial valuation as of October 1, 2023 with a measurement date of October 1, 2023. The following actuarial assumptions applied to all periods included in the measurement:

Actuarial cost method	Entry age, level percentage of pay
Inflation	2.50%
Salary increases	Service graded table, 3.00% used to roll pay forward to the valuation date
Medical trend rate	6.50% as of October 1, 2023 grading to 5.00% over 6 years and then to 4.00% over the next 48 years
Mortality	Pub-2010 Public Retirement Plans Headcount-Weighted Mortality Tables (General, Safety) with MP-2021 Generational Improvement Scale

Discount Rate

The discount rate used to measure the total OPEB liability was 4.50%. Since the County's OPEB plan is not pre-funded, the discount rate is equal to the 20-Year Municipal Bond Yield of 4.50%.

ADAMS COUNTY, IDAHO
Notes to Financial Statements

Changes in the net OPEB liability are as follows:

	Increase (Decrease)		
	Total OPEB Liability	Plan Fiduciary Net Position	Net OPEB Liability
Beginning of Year	\$83,690	\$0	\$83,690
Changes for Year			
Service Cost	7,665		7,665
Interest Cost	2,088		2,088
Assumption Changes	(14,343)		(14,343)
Differences between Expected/Actual Experience	(10,523)		(10,523)
Benefit Payments	(1,195)		(1,195)
Net Change in Total OPEB Liability	(16,308)	0	(16,308)
End of Year	<u>\$67,382</u>	<u>\$0</u>	<u>\$67,382</u>

Sensitivity of the Net OPEB Liability to Changes in the Discount Rate

The following presents the net OPEB liability of the County, as well as what the County's net OPEB liability would be if it were calculated using a discount rate that is 1-percentage-point lower or 1-percentage-point higher than the current discount rate:

	1% Decrease (3.50%)	Current Discount Rate (4.50%)	1% Increase (5.50%)
Net OPEB Liability	<u>\$74,460</u>	<u>\$67,382</u>	<u>\$60,933</u>

Sensitivity of the Net OPEB Liability to Changes in the Healthcare Cost Trend Rates

The following presents the net OPEB liability of the County, as well as what the County's net OPEB liability would be if it were calculated using a healthcare cost trend rate that is 1-percentage-point lower or 1-percentage-point higher than the current healthcare cost trend rate:

	1% Decrease (5.50% Decreasing to 4.00% then 3.00%)	Current Healthcare Cost Trend Rate (6.50% Decreasing to 5.00% then 4.00%)	1% Increase (7.50% Decreasing to 6.00% then 5.00%)
Net OPEB Liability	<u>\$58,250</u>	<u>\$67,382</u>	<u>\$78,272</u>

H. LANDFILL CLOSURE AND POSTCLOSURE COSTS

State and federal laws and regulations require that the County place a final cover on its landfill when closed and perform certain maintenance and monitoring functions at the landfill site after closure. Based upon the portion of the landfill used, closure and post-closure costs are estimated at \$735,100 as of the end of the fiscal year. The County does not assure this obligation through a financial test, but instead, follows 40 CRF 258.74(f)(4)(i) which allows the County to provide this assurance by confirming these costs do not exceed 43% of the County's total annual revenue.

ADAMS COUNTY, IDAHO
Notes to Financial Statements

I. TAX ABATEMENTS

Idaho counties are authorized by state statute to transact certain property tax activity with property owners in their respective taxing districts. The counties collect the property taxes, then allocate and remit those collections among the taxing districts within the counties. The counties are authorized to cancel or reduce property taxes due to various reasons, including the circuit breaker program, agricultural and other exemptions, and section 63-602NN exemptions under Idaho code for real property improvements.

ADAMS COUNTY, IDAHO
 Budgetary Comparison Schedule -
 General and Major Special Revenue Funds
 Year Ended September 30, 2024

Page 1 of 6

General (Current Expense) Fund	Budgeted Amounts (GAAP Basis)		Actual Amounts	Final Budget Variance Positive (Negative)
	Original	Final		
Revenues				
Property Taxes	\$870,344	\$870,344	\$887,071	\$16,727
Intergovernmental Revenue	38,002	38,002	49,846	11,844
Investment Return	63,800	63,800	360,896	297,096
Charges for Services	218,940	218,940	322,039	103,099
Grants & Other	367,469	367,469	43,904	(323,565)
Total Revenues	<u>1,558,555</u>	<u>1,558,555</u>	<u>1,663,756</u>	<u>105,201</u>
Expenditures				
Current Expenditures				
Assessor	220,570	220,570	208,256	12,314
Buildings & Grounds	214,672	214,672	119,379	95,293
Capital Projects	0	0	0	0
Clerk / Auditor	129,501	129,501	121,358	8,143
Commissioners	128,126	128,126	116,917	11,209
Prosecuting Attorney	0	0	0	0
Road & Bridge	0	0	0	0
Sheriff & Jail	0	0	0	0
Solid Waste	0	0	0	0
Treasurer / Tax Collector	148,944	148,944	135,846	13,098
Other General Fund Functions	1,341,200	1,341,200	1,043,677	297,523
Other Justice Fund Functions	0	0	0	0
Other LATCF Fund Functions	0	0	0	0
Other Nonmajor Fund Functions	0	0	0	0
Other PILT Fund Functions	0	0	0	0
Total Expenditures	<u>2,183,013</u>	<u>2,183,013</u>	<u>1,745,433</u>	<u>437,580 *</u>
Excess (Deficiency) of Revenues Over Expenditures	(624,458)	(624,458)	(81,677)	542,781
Other Financing Sources (Uses)				
Transfers In	0	0	0	0
Transfers Out	0	0	0	0 *
Total Other Financing Sources (Uses)	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>
Net Change in Fund Balances	(624,458)	(624,458)	(81,677)	542,781
Fund Balances - Beginning	<u>624,458</u>	<u>624,458</u>	<u>1,407,316</u>	<u>782,858</u>
Fund Balances - Ending	<u>\$0</u>	<u>\$0</u>	<u>\$1,325,639</u>	<u>\$1,325,639</u>
<i>*Total expenditures (over) under appropriations are:</i>				<u>\$437,580</u>

ADAMS COUNTY, IDAHO
 Budgetary Comparison Schedule -
 General and Major Special Revenue Funds
 Year Ended September 30, 2024

Page 2 of 6

	Budgeted Amounts (GAAP Basis)		Actual	Final Budget Variance Positive (Negative)
Road & Bridge Fund	Original	Final	Amounts	
Revenues				
Property Taxes	\$0	\$0	\$0	\$0
Intergovernmental Revenue	1,942,730	1,942,730	2,068,070	125,340
Investment Return	0	0	0	0
Charges for Services	0	0	0	0
Grants & Other	1,200	1,200	54,135	52,935
Total Revenues	<u>1,943,930</u>	<u>1,943,930</u>	<u>2,122,205</u>	<u>178,275</u>
Expenditures				
Current Expenditures				
Assessor	0	0	0	0
Buildings & Grounds	0	0	0	0
Capital Projects	0	0	0	0
Clerk / Auditor	0	0	0	0
Commissioners	0	0	0	0
Prosecuting Attorney	0	0	0	0
Road & Bridge	2,506,176	2,085,176	1,902,763	182,413
Sheriff & Jail	0	0	0	0
Solid Waste	0	0	0	0
Treasurer / Tax Collector	0	0	0	0
Other General Fund Functions	0	0	0	0
Other Justice Fund Functions	0	0	0	0
Other LATCF Fund Functions	0	0	0	0
Other Nonmajor Fund Functions	0	0	0	0
Other PILT Fund Functions	0	0	0	0
Total Expenditures	<u>2,506,176</u>	<u>2,085,176</u>	<u>1,902,763</u>	<u>182,413 *</u>
Excess (Deficiency) of Revenues Over Expenditures	(562,246)	(141,246)	219,442	360,688
Other Financing Sources (Uses)				
Proceeds from Lease	0	0	0	0
Transfers In	0	0	0	0
Transfers Out	0	(421,000)	(421,000)	0 *
Total Other Financing Sources (Uses)	<u>0</u>	<u>(421,000)</u>	<u>(421,000)</u>	<u>0</u>
Net Change in Fund Balances	(562,246)	(562,246)	(201,558)	360,688
Fund Balances - Beginning	<u>562,246</u>	<u>562,246</u>	<u>1,686,124</u>	<u>1,123,878</u>
Fund Balances - Ending	<u>\$0</u>	<u>\$0</u>	<u>\$1,484,566</u>	<u>\$1,484,566</u>

*Total expenditures (over) under appropriations are: \$182,413

ADAMS COUNTY, IDAHO
 Budgetary Comparison Schedule -
 General and Major Special Revenue Funds
 Year Ended September 30, 2024

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Justice Fund	Budgeted Amounts (GAAP Basis)		Actual Amounts	Final Budget Variance Positive (Negative)
	Original	Final		
Revenues				
Property Taxes	\$1,435,378	\$1,435,378	\$1,453,944	\$18,566
Intergovernmental Revenue	530,000	530,000	569,831	39,831
Investment Return	0	0	0	0
Charges for Services	316,145	316,145	130,283	(185,862)
Grants & Other	162,460	162,460	540,641	378,181
Total Revenues	<u>2,443,983</u>	<u>2,443,983</u>	<u>2,694,699</u>	<u>250,716</u>
Expenditures				
Current Expenditures				
Assessor	0	0	0	0
Buildings & Grounds	0	0	0	0
Capital Projects	0	0	0	0
Clerk / Auditor	0	0	0	0
Commissioners	0	0	0	0
Prosecuting Attorney	300,614	336,614	277,347	59,267
Road & Bridge	0	0	0	0
Sheriff & Jail	2,020,256	2,020,256	1,267,031	753,225
Solid Waste	0	0	0	0
Treasurer / Tax Collector	0	0	0	0
Other General Fund Functions	0	0	0	0
Other Justice Fund Functions	807,900	807,900	1,194,840	(386,940)
Other LATCF Fund Functions	0	0	0	0
Other Nonmajor Fund Functions	0	0	0	0
Other PILT Fund Functions	0	0	0	0
Total Expenditures	<u>3,128,770</u>	<u>3,164,770</u>	<u>2,739,218</u>	<u>425,552 *</u>
Excess (Deficiency) of Revenues Over Expenditures	(684,787)	(720,787)	(44,519)	676,268
Other Financing Sources (Uses)				
Transfers In	0	36,000	36,000	0
Transfers Out	0	0	0	0 *
Total Other Financing Sources (Uses)	<u>0</u>	<u>36,000</u>	<u>36,000</u>	<u>0</u>
Net Change in Fund Balances	(684,787)	(684,787)	(8,519)	676,268
Fund Balances - Beginning	<u>684,787</u>	<u>684,787</u>	<u>840,772</u>	<u>155,985</u>
Fund Balances - Ending	<u>\$0</u>	<u>\$0</u>	<u>\$832,253</u>	<u>\$832,253</u>
<i>*Total expenditures (over) under appropriations are:</i>				<u>\$425,552</u>

ADAMS COUNTY, IDAHO
 Budgetary Comparison Schedule -
 General and Major Special Revenue Funds
 Year Ended September 30, 2024

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	Budgeted Amounts (GAAP Basis)		Actual Amounts	Final Budget Variance Positive (Negative)
Solid Waste Fund	Original	Final		
Revenues				
Property Taxes	\$480,000	\$480,000	\$491,529	\$11,529
Intergovernmental Revenue	0	0	0	0
Investment Return	0	0	0	0
Charges for Services	152,250	152,250	157,395	5,145
Grants & Other	116,050	116,050	41,084	(74,966)
Total Revenues	748,300	748,300	690,008	(58,292)
Expenditures				
Current Expenditures				
Assessor	0	0	0	0
Buildings & Grounds	0	0	0	0
Capital Projects	0	0	0	0
Clerk / Auditor	0	0	0	0
Commissioners	0	0	0	0
Prosecuting Attorney	0	0	0	0
Road & Bridge	0	0	0	0
Sheriff & Jail	0	0	0	0
Solid Waste	894,970	894,970	674,971	219,999
Treasurer / Tax Collector	0	0	0	0
Other General Fund Functions	0	0	0	0
Other Justice Fund Functions	0	0	0	0
Other LATCF Fund Functions	0	0	0	0
Other Nonmajor Fund Functions	0	0	0	0
Other PILT Fund Functions	0	0	0	0
Total Expenditures	894,970	894,970	674,971	219,999 *
Excess (Deficiency) of Revenues Over Expenditures	(146,670)	(146,670)	15,037	161,707
Other Financing Sources (Uses)				
Transfers In	0	0	0	0
Transfers Out	0	0	0	0 *
Total Other Financing Sources (Uses)	0	0	0	0
Net Change in Fund Balances	(146,670)	(146,670)	15,037	161,707
Fund Balances - Beginning	146,670	146,670	555,401	408,731
Fund Balances - Ending	\$0	\$0	\$570,438	\$570,438

**Total expenditures (over) under appropriations are:* \$219,999

ADAMS COUNTY, IDAHO
 Budgetary Comparison Schedule -
 General and Major Special Revenue Funds
 Year Ended September 30, 2024

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PILT Fund	Budgeted Amounts (GAAP Basis)		Actual Amounts	Final Budget Variance Positive (Negative)
	Original	Final		
Revenues				
Property Taxes	\$0	\$0	\$0	\$0
Intergovernmental Revenue	0	0	0	0
Investment Return	0	0	0	0
Charges for Services	0	0	0	0
Grants & Other	0	0	586,277	586,277
Total Revenues	<u>0</u>	<u>0</u>	<u>586,277</u>	<u>586,277</u>
Expenditures				
Current Expenditures				
Assessor	0	0	0	0
Buildings & Grounds	0	0	0	0
Capital Projects	0	0	0	0
Clerk / Auditor	0	0	0	0
Commissioners	0	0	0	0
Prosecuting Attorney	0	0	0	0
Road & Bridge	0	0	0	0
Sheriff & Jail	0	0	0	0
Solid Waste	0	0	0	0
Treasurer / Tax Collector	0	0	0	0
Other General Fund Functions	0	0	0	0
Other Justice Fund Functions	0	0	0	0
Other LATCF Fund Functions	0	0	0	0
Other Nonmajor Fund Functions	0	0	0	0
Other PILT Fund Functions	0	0	0	0
Total Expenditures	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u> *
Excess (Deficiency) of Revenues Over Expenditures	0	0	586,277	586,277
Other Financing Sources (Uses)				
Transfers In	0	0	0	0
Transfers Out	0	0	0	0
Total Other Financing Sources (Uses)	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>
Net Change in Fund Balances	0	0	586,277	586,277
Fund Balances - Beginning	<u>0</u>	<u>0</u>	<u>1,843,024</u>	<u>1,843,024</u>
Fund Balances - Ending	<u>\$0</u>	<u>\$0</u>	<u>\$2,429,301</u>	<u>\$2,429,301</u>
<i>*Total expenditures (over) under appropriations are:</i>				<u>\$0</u>

ADAMS COUNTY, IDAHO
 Budgetary Comparison Schedule -
 General and Major Special Revenue Funds
 Year Ended September 30, 2024

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LATCF Fund	Budgeted Amounts (GAAP Basis)		Actual Amounts	Final Budget Variance Positive (Negative)
	Original	Final		
Revenues				
Property Taxes	\$0	\$0	\$0	\$0
Intergovernmental Revenue	0	0	0	0
Investment Return	0	0	0	0
Charges for Services	0	0	0	0
Grants & Other	185,609	185,609	0	(185,609)
Total Revenues	<u>185,609</u>	<u>185,609</u>	<u>0</u>	<u>(185,609)</u>
Expenditures				
Current Expenditures				
Assessor	0	0	0	0
Buildings & Grounds	0	0	0	0
Capital Projects	0	0	0	0
Clerk / Auditor	0	0	0	0
Commissioners	0	0	0	0
Prosecuting Attorney	0	0	0	0
Road & Bridge	0	0	0	0
Sheriff & Jail	0	0	0	0
Solid Waste	0	0	0	0
Treasurer / Tax Collector	0	0	0	0
Other General Fund Functions	0	0	0	0
Other Justice Fund Functions	0	0	0	0
Other LATCF Fund Functions	1,573,109	1,537,109	338,889	1,198,220
Other Nonmajor Fund Functions	0	0	0	0
Other PILT Fund Functions	0	0	0	0
Total Expenditures	<u>1,573,109</u>	<u>1,537,109</u>	<u>338,889</u>	<u>1,198,220</u> *
Excess (Deficiency) of Revenues Over Expenditures	(1,387,500)	(1,351,500)	(338,889)	1,012,611
Other Financing Sources (Uses)				
Transfers In	0	0	0	0
Transfers Out	0	(36,000)	(636,000)	(600,000) *
Total Other Financing Sources (Uses)	<u>0</u>	<u>(36,000)</u>	<u>(636,000)</u>	<u>(600,000)</u>
Net Change in Fund Balances	(1,387,500)	(1,387,500)	(974,889)	412,611
Fund Balances - Beginning	<u>1,387,500</u>	<u>1,387,500</u>	<u>2,696,068</u>	<u>1,308,568</u>
Fund Balances - Ending	<u>\$0</u>	<u>\$0</u>	<u>\$1,721,179</u>	<u>\$1,721,179</u>
<i>*Total expenditures (over) under appropriations are:</i>				<u>\$598,220</u>

ADAMS COUNTY, IDAHO
Schedule of Employer's Share of Net Pension Asset and Liability
and Schedule of Employer Contributions
PERSI - Base Plan

Schedule of Employer's Share of Net Pension Asset and Liability*

Fiscal Year Ended June 30	Employer's Portion of the Net Pension (Asset) Liability	Employer's Proportionate Share of the Net Pension (Asset) Liability	Covered Payroll	Employer's Proportional Share of the Net Pension (Asset) Liability as a Percentage of Covered Payroll	Plan Fiduciary Net Position as a Percentage of the Total Pension (Asset) Liability
2015	0.07798680%	\$1,026,959	\$2,210,848	46.45%	91.38%
2016	0.08376720%	\$1,698,090	\$2,574,717	65.95%	87.26%
2017	0.08356060%	\$1,313,429	\$2,595,336	50.61%	90.68%
2018	0.08295530%	\$1,223,605	\$2,668,975	45.85%	91.69%
2019	0.08025770%	\$916,119	\$2,725,875	33.61%	93.79%
2020	0.07895160%	\$1,833,361	\$2,811,374	65.21%	88.22%
2021	0.07866290%	(\$62,126)	\$2,935,595	-2.12%	100.36%
2022	0.07410540%	\$2,918,831	\$2,922,303	99.88%	83.09%
2023	0.07909317%	\$3,156,348	\$3,362,973	93.86%	83.83%
2024	0.07422343%	\$2,776,435	\$3,637,415	76.33%	85.54%

*As of the measurement date of the net pension (asset) liability.

Schedule of Employer Contributions

Fiscal Year Ended September 30	Actuarially Determined Contribution	Contributions in Relation to Actuarially Determined Contribution	Contribution Deficiency (Excess)	Covered Payroll	Contributions as a Percentage of Covered Payroll
2015	\$250,268	\$250,268	\$0	\$2,210,848	11.32%
2016	\$291,458	\$291,458	\$0	\$2,574,717	11.32%
2017	\$298,952	\$298,952	\$0	\$2,640,919	11.32%
2018	\$306,271	\$306,271	\$0	\$2,705,574	11.32%
2019	\$308,238	\$308,238	\$0	\$2,687,602	11.47%
2020	\$344,851	\$344,851	\$0	\$2,888,199	11.94%
2021	\$348,446	\$348,446	\$0	\$2,918,308	11.94%
2022	\$352,498	\$352,498	\$0	\$2,952,245	11.94%
2023	\$403,081	\$403,081	\$0	\$3,430,477	11.75%
2024	\$421,295	\$421,295	\$0	\$3,703,692	11.38%

Schedules above intended to show information for 10 years. Information for additional years will be presented as it becomes available.

ADAMS COUNTY, IDAHO
Schedule of Changes in Net OPEB Liability and Related Ratios
Other Post-Employment Benefit Plan
Last 10 - Fiscal Years*

Fiscal Year	2024	2023	2022	2021	2020	2019	2018
Total OPEB Liability							
Service Cost	\$7,665	\$10,024	\$9,732	\$7,666	\$7,425	\$6,030	\$5,854
Interest Cost	2,088	1,978	1,928	1,616	1,646	1,346	1,100
Assumption Changes	(14,343)		4,148		(454)		
Differences Between Expected/Actual Experience	(10,523)		10,519		(1,514)		
Benefit Payments	(1,195)	(8,516)	(1,280)	(665)	(302)	(108)	(108)
Net Change in Total OPEB Liability	<u>(16,308)</u>	<u>3,486</u>	<u>25,047</u>	<u>8,617</u>	<u>6,801</u>	<u>7,268</u>	<u>6,846</u>
Total OPEB Liability - Beginning	<u>83,690</u>	<u>80,204</u>	<u>55,157</u>	<u>46,540</u>	<u>39,739</u>	<u>32,471</u>	<u>25,625</u>
Total OPEB Liability - Ending (a)	<u><u>\$67,382</u></u>	<u><u>\$83,690</u></u>	<u><u>\$80,204</u></u>	<u><u>\$55,157</u></u>	<u><u>\$46,540</u></u>	<u><u>\$39,739</u></u>	<u><u>\$32,471</u></u>
Plan Fiduciary Net Position - Beginning	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>
Plan Fiduciary Net Position - Ending (b)	<u><u>\$0</u></u>	<u><u>\$0</u></u>	<u><u>\$0</u></u>	<u><u>\$0</u></u>	<u><u>\$0</u></u>	<u><u>\$0</u></u>	<u><u>\$0</u></u>
County's Net OPEB Liability - Ending (a) - (b)	<u><u>\$67,382</u></u>	<u><u>\$83,690</u></u>	<u><u>\$80,204</u></u>	<u><u>\$55,157</u></u>	<u><u>\$46,540</u></u>	<u><u>\$39,739</u></u>	<u><u>\$32,471</u></u>
Plan Fiduciary Net Position as a Percentage of the Total OPEB Liability	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%
Covered Employee Payroll	\$3,317,972	\$2,716,134	\$2,637,023	\$2,607,227	\$2,525,159	\$2,457,234	\$2,385,664
Net OPEB Liability as a Percentage of Covered Employee Payroll	2.03%	3.08%	3.04%	2.12%	1.84%	1.62%	1.36%

*GASB 75 requires ten years of information to be presented in this table. However, until a 10-year trend is compiled, only those years for which information is available will be presented.

NOTES:

A. The net OPEB liability amount presented for each fiscal year was determined as of the fiscal year end.

B. The County has not presented a schedule of employer contributions or schedule of investment returns since the County does not prefund the County's OPEB Plan with contributions, and accordingly, actuarially determined contributions have not been calculated and there are no contractually or statutorily determined contributions applicable to the employer.

ADAMS COUNTY, IDAHO
Schedule of Expenditures of Federal Awards
Year Ended September 30, 2024

Federal Grantor/ Pass-Through Grantor/Program or Cluster Title	Federal AL Number	Pass-Through Entity Identifying Number	Federal Expenditures
US Dept of Agriculture			
<i>Direct Programs:</i>			
Forest Service Schools and Roads Cluster:			
Schools and Roads - Grants to States	10.665		\$734,152
Total Forest Service Schools and Roads Cluster			734,152
Good Neighbor Authority	10.691		230,670
Total US Dept of Agriculture			964,822
US Dept of Treasurer			
<i>Direct Program:</i>			
Local Assistance and Tribal Consistency Fund	21.032		974,889
Total US Dept of Treasurer			974,889
Total Expenditures of Federal Awards			\$1,939,711

NOTES:

A. Basis of Presentation - The accompanying schedule of expenditures of federal awards (the schedule) includes the federal award activity of the County under programs of the federal government for the year ended September 30, 2024. The information in this schedule is presented in accordance with the requirements of Title 2 U.S. Code of Federal Regulations Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements* for Federal Awards (Uniform Guidance). Because the schedule presents only a selected portion of the operations of the County, it is not intended to and does not present the financial position, changes in net position, or cash flows of the County.

B. Summary of Significant Accounting Policies - Expenditures reported on the schedule are reported on the accrual basis of accounting. Such expenditures are recognized following the cost principles contained in the Uniform Guidance, wherein certain types of expenditures are not allowable or are limited as to reimbursement. No awards were passed through to subrecipients. The County has not elected to use the 10 percent de minimis indirect cost rate as allowed under the Uniform Guidance.



**Independent Auditor's Report on Internal Control Over Financial Reporting
and on Compliance and Other Matters Based on an Audit of Financial Statements
Performed in Accordance With *Government Auditing Standards***

Board of County Commissioners
Adams County, Idaho

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the Adams County, Idaho (the County), as of and for the year ended September 30, 2024, and the related notes to the financial statements, which collectively comprise the County's basic financial statements, and have issued our report thereon dated February 19, 2025.

Report on Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the County's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the County's internal control. Accordingly, we do not express an opinion on the effectiveness of the County's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that have not been identified.

Report on Compliance and Other Matters

As part of obtaining reasonable assurance about whether the County's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The

results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the County's internal control or compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the County's internal control over financial reporting and compliance. Accordingly, this communication is not suitable for any other purpose.

Quest CPAs PLLC

Meridian, Idaho
February 19, 2025



Independent Auditor's Report on Compliance for Each Major Program and on Internal Control Over Compliance Required by the Uniform Guidance

Board of County Commissioners
Adams County, Idaho

Report on Compliance for Each Major Federal Program

Opinion on Each Major Federal Program

We have audited Adams County, Idaho's (the County's) compliance with the types of compliance requirements identified as subject to audit in the OMB *Compliance Supplement* that could have a direct and material effect on each of the County's major federal programs for the year ended September 30, 2024. The County's major federal programs are identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs.

In our opinion, the County complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended September 30, 2024.

Basis for Opinion on Each Major Federal Program

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Our responsibilities under those standards and the Uniform Guidance are further described in the Auditor's Responsibilities for the Audit of Compliance section of our report.

We are required to be independent of the County and to meet our other ethical responsibilities, in accordance with relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion on compliance for each major federal program. Our audit does not provide a legal determination of the County's compliance with the compliance requirements referred to above.

Responsibilities of Management for Compliance

Management is responsible for compliance with the requirements referred to above and for the design, implementation, and maintenance of effective internal control over compliance with the requirements of laws, statutes, regulations, rules, and provisions of contracts or grant agreements applicable to the County's federal programs.

Auditor's Responsibilities for the Audit of Compliance

Our objectives are to obtain reasonable assurance about whether material noncompliance with the compliance requirements referred to above occurred, whether due to fraud or error, and express an opinion on the County's compliance based on our audit. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards, *Government Auditing Standards*, and the Uniform Guidance will always detect material noncompliance when it exists. The risk of not detecting material noncompliance resulting from fraud is higher than for that resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Noncompliance with the compliance requirements referred to above is considered material if there is a substantial likelihood that, individually or in the aggregate, it would influence the judgment made by a reasonable user of the report on compliance about the County's compliance with the requirements of each major federal program as a whole.

In performing an audit in accordance with generally accepted auditing standards, *Government Auditing Standards*, and the Uniform Guidance, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material noncompliance, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the County's compliance with the compliance requirements referred to above and performing such other procedures as we considered necessary in the circumstances.
- Obtain an understanding of the County's internal control over compliance relevant to the audit in order to design audit procedures that are appropriate in the circumstances and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of the County's internal control over compliance. Accordingly, no such opinion is expressed.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and any significant deficiencies and material weaknesses in internal control over compliance that we identified during the audit.

Report on Internal Control Over Compliance

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. *A material weakness in internal control over compliance* is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. *A significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the Auditor's Responsibilities for the Audit of Compliance section above and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies in internal control over compliance. Given these limitations, during our audit we did not identify any deficiencies in

internal control over compliance that we consider to be material weaknesses, as defined above. However, material weaknesses or significant deficiencies may exist that were not identified.

Our audit was not designed for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, no such opinion is expressed.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

Quest CPAs PLLC

Meridian, Idaho
February 19, 2025

ADAMS COUNTY, IDAHO
Schedule of Findings and Questioned Costs
Year Ended September 30, 2024

SUMMARY OF AUDITOR'S RESULTS

FINANCIAL STATEMENTS

Type of auditor's report being issued:	Unmodified
<i>Internal control over financial reporting:</i>	
Material weakness(es) identified?	No
Significant deficiency(ies) identified?	None reported
Noncompliance material to the financial statements noted?	No

FEDERAL AWARDS

<i>Internal control over major programs:</i>	
Material weakness(es) identified?	No
Significant deficiency(ies) identified?	None reported
Type of auditor's report issued on compliance for major programs:	Unmodified
Any audit findings that are required to be reported in accordance with 2 CFR section 200.516(a)?	No
Major program identification:	
a. Forest Service Schools and Roads Cluster – AL #10.665	
b. Local Assistance and Tribal Consistency Fund – AL #21.032	
Dollar threshold used to distinguish between type A and B programs:	\$750,000
Auditee qualified as a low-risk auditee?	No